INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
JUNE 30, 2011

OFFICIAL ISSUING REPORT
DAVID A. WEGMANN, BUSINESS MANAGER
BUSINESS OFFICE

JUNE 30, 2011

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OFFICIALS

Name	Title	Term Expires
	Board of Education	
Bob McCabe	President	2013
Jeanne Coppola	Vice President	2011
Mark Knuth	Board Member	2013
Gary McAndrew	Board Member	2011
Barb Weber	Board Member	2011
	School Officials	
Jeff Corkery	Superintendent	2011
David Wegmann	Board Secretary/Business Manager	2011
Mark Frasher	District Treasurer	2011

O'CONNOR, BROOKS & CO., P.C.

CERTIFIED PUBLIC ACCOUNTANTS

W.H. LEGLAR, CPA S.J. DOMEYER, CPA M.A. KUEPERS, CPA J.W. HANNAN, CPA M.P. RUGGEBERG, CPA P.C. McCARTHY, CPA E.A. SCHILLING, CPA

INDEPENDENT AUDITOR'S REPORT

To the Board of Education of the Western Dubuque County Community School District

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Western Dubuque County Community School District as of and for the year ended June 30, 2011, which collectively comprise the basic financial statements of the District's primary government as listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U. S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

The financial statements do not include financial data for the District's legally separate component units. Accounting principles generally accepted in the United States of America require the financial data for those component units to be reported with the financial data of the District's primary government unless the District also issues financial statements for the financial reporting entity that include financial data for its component units. The District has not issued such reporting entity financial statements. The assets, liabilities, net assets, revenues, and expenses of the legally separate component units are unknown, thus the amount by which this departure would affect the financial statements taken as a whole is not reasonably determinable.

In our opinion, because of the omission of the discretely presented component units, as discussed above, the financial statements referred to above do not present fairly, in conformity with the accounting principles generally accepted in the United States of America, the financial position of the aggregate discretely presented component units of the Western Dubuque Community School District, as of June 30, 2011, or the changes in financial position thereof for the year then ended.

Furthermore, in our opinion, the respective financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the Western Dubuque County Community School District as of June 30, 2011, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated February 22, 2012, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis, Budgetary Comparison Information, and Schedule of Funding Progress for the Retiree Health Plan are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Western Dubuque County Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the nine years ended June 30, 2010 (none of which are presented herein) and expressed unqualified opinions on those financial statements with the exception of the seven years ended June 30, 2010. For the seven years ended June 30, 2010, we expressed an unqualified opinion on the financial statements of the various opinion units of the primary government and we expressed an adverse opinion on the aggregate discretely presented component units due to the omission of the financial data for the District's legally separate component units. Other supplementary information included in Schedules 1 through 7, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of State, Local Governments and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

O'CONNOR, BROOKS & CO., P.C.

O' Comp, Butts + Co., P.C. Dubuque, Iowa February 22, 2012

REQUIRED SUPPLEMENTARY INFORMATION

MANAGEMENT'S DISCUSSION AND ANALYSIS

Western Dubuque County Community School District provides this Management's Discussion and Analysis as a part of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2011. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

This Management Discussion and Analysis contains the following main areas beginning on the pages shown.

Area Financial Notes	Page #
Overview of the Financial Statements	5
Financial Analysis of the District as a Whole	9
Changes in Net Assets	11
Financial Analysis of the District's Funds	13
Budgetary Highlights	15
Capital Asset and Debt Administration	15
Factors Bearing on the District's Future	16
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FINANCIAL NOTES

• The 2010-11 fiscal year was the 4th year of the District's renewed five-year Instructional Support Program (ISP). The existing five-year program commencing July 1, 2007 and ending on June 30, 2012 was authorized and approved by the School Board on December 11, 2006.

Receipts:		
Property Tax	\$	380,635
Income Surtax		928,764
State Aid		<u>35,573</u>
	<u>\$</u>	<u>1,344,972</u>
Expenses:		
Teacher Wages	\$	455,865
Computer Software - Public		40,116
Computer Equipment – Public		182,256
Computer Technician – Public		24,446
School Stream – Web Page		19,883
Private Schools – Textbooks		174,327
Private Schools – Computer Services		7,301
Private Schools – Computer Equipment		20,528
Athletic Trainer		33,039
School Buses		387,261
	<u>\$</u>	1,344,972

• The General Fund June 30, 2011 unreserved fund balance increased from \$1,301,671 to \$2,230,016 resulting in a Financial Solvency Ratio of 7.78%.

2002-2003	3.500 %
2003-2004	0.400 %
2004-2005	0.100 %
2005-2006	1.630 %
2006-2007	2.200 %
2007-2008	0.069 %
2008-2009	5.360 %
2009-2010	4.920 %
2010-2011	7.780 %

The primary reason for the increase in the fund balance was due to the District's on-going effort to increase the fund balance via an increased cash reserve levy.

OVERVIEW OF THE FINANCIAL STATEMENTS

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Western Dubuque Community School District as a whole and present an overall view of the District's finances.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Western Dubuque Community School District as a whole and present an overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the District's operations in more detail than the government-wide statements by providing information about the most significant funds.

The remaining statements provide information about activities for which the District acts as a custodian for the benefit of those outside of the District.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year, as well as presenting the Schedule of Funding Progress for the Retiree Health Plan.

Other Supplementary Information provides detailed information about the non-major governmental funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various programs benefiting the District.

Figure A-1 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of the management's discussion and analysis highlights the structure and contents of each of the statements.

Figure A-1 Major Features of the Government-Wide and Fund Financial Statements					
	Government-wide		Fund Statements		
	Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds	
Scope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activities the District operates similar to private businesses: food services and adult education	Instances in which the District administers resources on behalf of someone else, such as scholarship programs	
Required financial statements	Statement of net assets Statement of activities	Balance sheet Statement of revenues, expenditures, and changes in fund balances	Statement of net assets Statement of revenues, expenses and changes in net assets Statement of cash flows	Statement of fiduciary net assets Statement of changes in fiduciary net assets	
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus	
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, and short-term and long-term	All assets and liabilities, both short-term and long- term; funds do not currently contain capital assets, although they can	
Type of inflow/ outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid	

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities, regardless of when cash is received or paid.

The two government-wide statements report the District's net assets and how they have changed. Net assets – the difference between the District's assets and liabilities – are one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business-type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds or to show that it is properly using certain revenues such as federal grants.

The District has three kinds of funds:

1. Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional schedules explain the relationship or differences between the two statements.

The District's governmental funds include the General Fund, the Special Revenue Funds, the Debt Service Fund, and the Capital Projects Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2. **Proprietary funds:** Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide statements. The District's Enterprise Fund, one type of Proprietary Fund, is the same as its business-type activities, but provides more detail and additional information, such as cash flows. The District's Enterprise Fund is the School Nutrition Fund.

The required financial statements for proprietary funds include a statement of net assets, a statement of revenues, expenses and changes in fund net assets and a statement of cash flows.

3. *Fiduciary funds*: The District is the trustee, or fiduciary, for assets that belong to others. These funds include Private-Purpose Trust and Agency funds.

• Private-Purpose Trust Fund — The District accounts for outside donations for scholarships for individual students in this fund.

The District is responsible for ensuring the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

The required financial statements for fiduciary funds include a statement of fiduciary net assets and a statement of changes in fiduciary net assets.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Net assets - Figures A-2 and A-3 below provide a summary of the District's revenues, expenses, and net assets for the year ended June 30, 2011 compared to 2010 for the governmental and business-type activities.

Figure A-2
Condensed Statement of Net Assets

Governmental		nental	Business Type		Tot		
	Activities		Activ	Activities Scho		District	Total
-	2010	2011	2010	2011	2010	2011	Change
Current and other assets	36,189,859	27,233,520	545,623	594,410	36,735,482	27,827,930	-24.25%
Capital assets	32,522,856	44,199,909	192,060	198,105	32,714,916	44,398,014	35.71%
Total assets	68,712,715	71,433,429	737,683	792,515	69,450,398	72,225,944	4.00%
-							
Long-term obligations	25,268,149	24,745,915	91,863	145,000	25,360,012	24,890,915	-1.85%
Other liabilities	16,907,633	18,330,468	77,591	94,760	16,985,224	18,425,228	8.48%
Total liabilities	42,175,782	43,076,383	169,454	239,760	42,345,236	43,316,143	2.29%
Net assets:							
Invested in capital assets	S						
net of related debt	22,471,404	24,332,759	192,060	198,105	22,663,464	24,530,864	8.24%
Restricted	17,140,881	5,983,893	-	-	17,140,881	5,983,893	-65.09%
Unrestricted	(13,075,352)	(1,959,606)	376,169	354,650	(12,699,183)	(1,604,956)	87.36%
Total net assets	26,536,933	28,357,046	568,229	552,755	27,105,162	28,909,801	6.66%

Net assets either are restricted as to the purposes they can be used for or are invested in capital assets (buildings, parking lots and so on.) Consequently, *unrestricted* net assets of the District's governmental activities showed a \$1,959,606 deficit at the end of this year. This deficit does not mean that Western Dubuque Schools does not have resources available to pay its bills next year. Rather, it is the result of having *long-term* commitments that are greater than currently available resources.

Figure A-3 Changes in Net Assets from Operating Results

	Gove	Governmental Activities	ties	Busin	Business Type Activities	ies	To	Total School District	ı, r
	2009-10	2010-11	Change	2009-10	2010-11	Change	2009-10	2010-11	Change
Revenues:									
Program Revenues:									
Charges for service and sales	2,118,784	2,445,044	326,260	994,386	1,037,471	43,085	3,113,170	3,482,515	(369,345)
Operating grants and contribution	7,290,807	6,860,979	(429,828)	615,479	676,025	60,546	7,906,286	7,537,004	(369,282)
Capital grants and contributions	1	546,818	546,818	•		ı	ī	546,818	546,818
General Revenues:									
Property tax	11,736,999	12,505,721	768,722	ī	ı	ı	11,736,999	12,505,721	768,722
Instructional support surtax	1,364,149	1,324,676	(39,473)	1	r	•	1,364,149	1,324,676	(39,473)
Statewide sales and services tax	2,619,774	2,684,893	65,119	ı	ı	ı	2,619,774	2,684,893	65,119
Unrestricted state grants	7,745,699	9,604,238	1,858,539	1	1	ı	7,745,699	9,604,238	1,858,539
Unrestricted investment earning	162,490	114,085	(48,405)	4,980	3,022	(1,958)	167,470	117,107	(50,363)
Other	208,866	172,237	(36,629)	ı	Ī	1	208,866	172,237	(36,629)
Transfers	r		ı		,	•	ı	,	1
Total Revenues	33,247,568	36,258,691	3,011,123	1,614,845	1,716,518	101,673	34,862,413	37,975,209	2,374,106
Expenditures:									
Instruction	20,287,109	20,943,369	656,260	ı	1	ι	20,287,109	20,943,369	656,260
Support services	8,065,349	9,576,524	1,511,175	,	ı	Ī	8,065,349	9,576,524	1,511,175
Non-instructional programs	69,757	47,355	(22,402)	1,594,289	1,731,992	137,703	1,664,046	1,779,347	115,301
Other expenses	4,462,944	3,764,385	(698,559)	t	1		4,462,944	3,764,385	(698,559)
Total Expenditures	32,885,159	34,331,633	1,446,474	1,594,289	1,731,992	137,703	34,479,448	36,063,625	1,584,177
Change in Net Assets	362,409	1,927,058	1,564,649	20,556	(15,474)	(36,030)	382,965	1,911,584	789,929

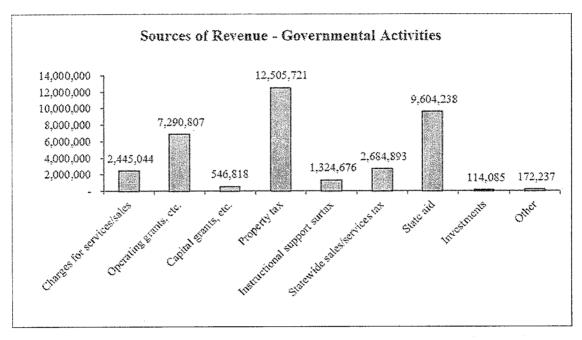
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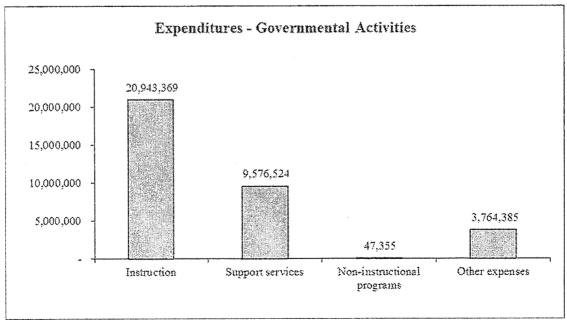
Governmental Activities

Revenues for governmental activities were \$36,258,691 while total expenses amounted to \$34,331,633.

The District collects revenues from a number of sources other than state aid and property tax to fund its operations. Other significant sources include local grants, student fees, tuition, Activity Fund receipts, State grants, and Federal grants.

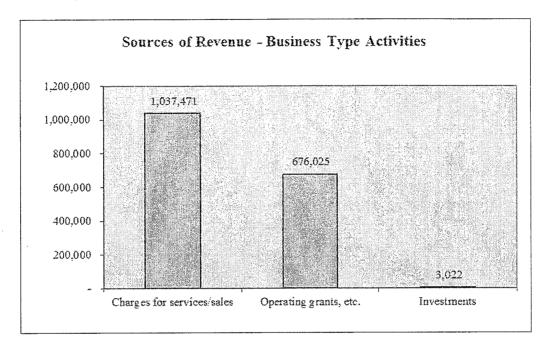
Bar Graph for Figure A-3 - Changes in Net Assets from Operating Results

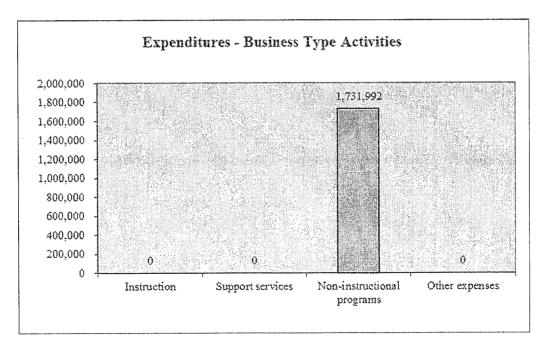




Business-Type Activities

Revenues of the District's business-type activities (School Nutrition Fund) were \$1,716,518 and expenses were \$1,731,992. Revenues of these activities were comprised of a la carte sales, charges for meals, tuition, interest, and federal and state reimbursements.





FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

Western Dubuque Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Fund Highlights

• Following are ending fund balances including restricted and unrestricted reserves of the various governmental funds and a discussion concerning the change in balances.

Fund Name	2010 Balance	2011 Balance	Change
General	\$ 1,438,744	\$ 2,421,333	\$ 982,589
Activity	579,402	634,591	55,189
Management	1,529,673	1,607,405	77,732
Capital Projects	14,090,899	2,542,033	(11,548,866)
Debt Service	572,842	1,008,547	435,705
	\$ 18,211,560	\$ 8,213,909	\$ (9,997,651)

- General Fund: The \$982,589 increase indicates that the District has been successful in its goal to increase the balance. The \$2,421,333 balance, however, is on the low end for the size of the District's total General Fund expenditures. The District's goal is to have an undesignated fund balance equal to 10% of its annual General Fund Expenditures. For 2010-11, this would have been equal to \$2,903,520. The District has improved its fund balance by levying for cash reserves the past several years and would have met the 10% goal, but; the state of Iowa did not fully fund its portion of district revenues. The state aid shortfall amounted to \$1,194,301 in fiscal 2010-11.
- <u>Activity Fund</u>: Over 90 separate fund accounts for the various activity organizations are accounted for in the Activity Fund. Each account group has its own revenue and expense chart of accounts. The fund balance for this fund is adequate.
- Management Fund: This fund is used to pay for early retirement benefits and property/liability insurance. The increased fund balance is needed to pay insurance obligations coming due in early 2010-11 prior to taxes coming in and to provide needed reserves to offset retirement plan liabilities that will be shown on District financials beginning in fiscal 2010-11 per Governmental Accounting Standards Board (GASB) rules. Over time the District will need to consider increasing the fund balance in this fund to reflect future costs of its early retirement plan for eligible employees. Bi-annual actuarial reporting data on the District's early retirement plan is required by the Governmental Accounting Standards Board and should be used as a guide to ensure future funding of the plan.
- <u>Capital Projects Fund</u>: The Capital Projects Fund consists of two accounts, the Physical Plant and Equipment Levy account and the Statewide Sales, Services and Use Tax account.
 - 1. <u>Physical Plant and Equipment Levy Account</u> The \$121,820 decrease in fund balance reflects the District's use of this fund to help pay for expenditures that were not included in the District's current construction projects. Other uses of the fund are as follows:

- 1. Instructional equipment.
- 2. School vehicles.
- 3. Buildings and Grounds projects.
- 4. Federal energy projects equal to awarded grants.

The District needs to consider a voted PPEL to ensure its future ability to adequately maintain and equip its infrastructure. A voted PPEL of \$1.34 would bring in an estimated \$1.5 million in annual revenues to help with the above listed purposes. The current School Board approved program provides approximately \$340,000 in annual revenues. Most Iowa schools use the voted PPEL to maintain and equip their buildings and to pay for site improvements and technology upgrades

Statewide Sales, Services and Use Tax Account - Revenues in this account come from the one-cent sales tax for school infrastructure from the five counties in the District. In fiscal 2010-11 the District received \$2,684,893 in sales tax receipts from those five counties. In June of 2003 (fiscal year 2003) the District issued \$11,000,000 of revenue bonds for construction projects at Cascade High School, Dyersville Elementary, Peosta Elementary, Drexler Elementary and Western Dubuque High School.

In 2009-10, the District refunded the unpaid balance of \$2,940,000 on the \$11 million, 2003 series to obtain a lower net interest rate of 2.0233297% versus the 3.746287% on the original issue. The refunded series will be paid off on June 1, 2013. The District also issued \$16.5 million in zero interest Qualified School Construction Bonds (Q-Bonds). Proceeds from these issuances will be used for construction projects at Drexler Middle School (\$8.5 million) and Dyersville Elementary (\$8.0 million). The 17 year \$8.5 million series will be paid off on June 1, 2026. The 10 year \$8.0 million series will be paid off on June 1, 2020.

2010-11 bond payments for the above issuances equal \$1,440,127 and 2010-11 sales tax receipts were \$2,684,893.

The District is required to have annual revenues equal to 125% of its annual debt for sales tax issuance each year that a series is outstanding. The coverage factor for 2010-11 is 186.4%. Projected sales tax revenues for 2011-12 are \$2,740,329 and bond payments of \$1,440,424. The projected coverage factor is 190.2%.

• <u>Debt Service Fund</u>: The fund balance is adequate to meet the cash flow needs of this fund which is used to pay principal and interest on the District's outstanding debt.

Proprietary Fund Highlights

The School Nutrition Fund net assets decreased from \$568,229 on June 30, 2010 to \$552,755 on June 30, 2011. An increase in long term obligations (Post-Employment Benefits) from \$91,863 to \$145,000 was the primary reason for the decrease. Current assets increased from \$545,623 to \$594,410. The School Nutrition Fund continues to operate without any subsidies from the District's General Fund.

BUDGETARY HIGHLIGHTS

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and a hearing for all funds, except its private-purpose trust funds. Although the budget document presents functional area expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not at the fund or fund type level. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on the cash basis. Over the course of the year, the District amended its annual operating budget to reflect additional revenue and expenditures. A schedule showing the original and final budget amounts compared to the District's actual financial activity is included in the required supplementary information section of this report.

The District amended the Instructional, Support Services, Non-Instructional, and Other Expenditures function areas of the 2010-2011 budget to reflect expected increases in revenues and corresponding expenses.

Function	Original		Amended		 Actual
Instruction	\$	20,742,955	\$	21,440,317	\$ 20,349,472
Support Services		9,371,600		9,552,052	9,292,267
Non-instructional		1,603,931		1,613,928	1,770,901
Other		16,239,847		17,090,535	16,548,417

The amendments and over expenditures were funded from existing cash balances and did not result in any use or additional levy of state or local taxes.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

The following table shows the District's capital assets, net of accumulated depreciation.

	Governmental		Business	Туре	То	tal	
	Activities		Activities		School District		
	2010	2011	2010	2011	2010	2011	Total Change
Land	754,110	882,707	-	-	754,110	882,707	128,597
Construction in progress	4,397,533	14,490,290	-	-	4,397,533	14,490,290	10,092,757
Buildings	24,374,578	25,943,643	-	-	24,374,578	25,943,643	1,569,065
Improvements	34,427	566,431	-	-	34,427	566,431	532,004
Furnishings & Equipment	2,962,208	2,316,838	192,060	198,104	3,154,268	2,514,942	(639,326)
Total Capital Assets	32,522,856	44,199,909	192,060	198,104	32,714,916	44,398,013	11,683,097

The District's current investment in capital assets of \$44,398,013 represents an increase of \$11,683,097. Current construction projects that are in progress are the primary reason for the increase.

Long-Term Debt

On June 30, 2011, the District had total long-term debt obligations of \$22,855,000. The following summary schedule shows totals in the different classes of the long-term debt obligations.

		6/30/2011	6/30/2010
General Obligation Bonds		4,375,000	4,695,000
Revenue Bonds		1,980,000	2,940,000
Qualified School Construction Bonds		16,500,000	16,500,000
Early Retirement			164,160
		22,855,000	24,299,160
			Retirement
Name	_	Amount	Date
GO Bonds, Series 2010	\$	4,250,000	6/1/2021
GO Bonds, Series 2002		125,000	6/1/2012
Refunded Sales Tax Bonds		1,980,000	6/1/2013
QSC Bonds, Series 2009		8,500,000	6/1/2026
QSC Bonds, Series 2010A		8,000,000	6/1/2020

FACTORS BEARING ON THE DISTRICT'S FUTURE

Following are several factors that could have a significant effect on the District's General Fund financial condition.

• <u>District Enrollment:</u> The District's certified resident count increased in fiscal 2010-11 by 79.98 students.

September 2010	2,879.4
September 2009	2,799.4
September 2008	2,789.7
September 2007	2,775.8
September 2006	2,741.6
September 2005	2,771.3

The increase is significant in that it has a direct bearing on the District's general fund revenues. Continued growth in the District should result in steady or increased enrollment in future years. The District's enrollment multiplied by the state set cost-per-pupil is the primary revenue source for the District's General Fund.

The District had 142 open enrolled-in students and 67 open enrolled-out students in fiscal 2011. Each student generates \$5,823 in tuition revenue or expense. A significant change in the enrollment of these two groups would have a significant impact on revenues and expenses. Open enrolled-in has increased by 17 students over the last five years. Open enrolled-out has increased by 8 students over the last five years.

Instructional Support Program: The District started a new five-year Instructional Support Program in 2007-08. The new five-year program commencing July 1, 2007 and ending on June 30, 2012 was authorized and approved by the School Board on December 11, 2006. Approximately \$1.3 million per year in property taxes, income surtax, and state aid revenues will result from the program. Expenditures for the program in 2010-11 were as follows.

Expenses:		
Teacher Wages	\$	455,865
Computer Software – Public		40,116
Computer Equipment – Public		182,256
Computer Technician – Public		24,446
School Stream - Web Page		19,883
Private Schools – Textbooks		174,327
Private Schools – Computer Services		7,301
Private Schools – Computer Equipment		20,528
Athletic Trainer		33,039
School Buses		387,261
	<u>\$</u>	1,344,972

The continuation of this program is vital if the District is to continue with expenses in the above areas.

- Transportation: Transportation expenses continue to be a significant cost of education. Western Dubuque Schools is the largest geographic school district in Iowa. The Iowa school funding formula does not provide for any additional funds for public school transportation costs. The District's reimbursement for transporting non-public students was \$172,548 less than expected in 2010-11. Less than full funding for the cost of the non-public program does have a significant impact on the District's allocation of resources for its educational programs.
- Operation of two high schools: The costs of operating two high school programs in a District the size of Western Dubuque is significant. Approximately 36.2% of the District's enrollment is in grades 9-12. The state average for the same grade range is 30.7%. The Iowa funding formula does not provide additional funding for high school students versus elementary students. As a result, the Western Dubuque District already incurs significant costs for operating two high schools. A significant change in its elementary to secondary school enrollment ratio would affect the ability to fund existing high school programs and activities.
- <u>Wages and benefits</u> are by far the most significant expenditure of the District's operation costs. Salary and benefit settlements, with any employee group, exceeding the rate of growth of state funding will have an adverse impact on the District's General Fund Budget.

Financial Solvency Ratio: A measure of a school district's financial health in its General Fund can be determined from its Financial Solvency Ratio. The ratio is used by lending institutions to determine a district's ability to repay borrowings. Currently the Iowa Schools Cash Anticipation Program sponsored by the Iowa Association of School Boards uses the ratio when evaluating credit ratings of school districts. The ratio is determined as follows:

Unreserved Fund Balance
÷ Total Receipts – AEA Support

Following is the Financial Solvency Ratio for the Western Dubuque District for the past five years.

2006-2007	2.20%	<u>Grading:</u>
2000-2007	0.07%	> 5% Good
2007-2008	5.36%	0% to 5% Acceptable
2008-2009	4 92%	-3% to 0% Concern
2010-2011	7.78%	<-3% Serious Concern
2010-2011	7.7070	

The major reason for the increase in the ratio was due to the Districts levy for cash reserves despite significant state aid cuts.

To maintain a targeted solvency ratio of 5%, the District needs to levy approximately \$1.1 million each year. Thereafter, the District needs to levy for on-time enrollment increases and state aid cuts or reduce expenditures to compensate for the cash shortfalls related to the two factors. The Adopted Budget for the 2010-11 fiscal year included a cash reserve levy of \$1,810,002. The levy approved by the School Board has had a significant impact on improving the District's Financial Solvency Ratio.

State Aid: The District incurred \$1,194,301 in state aid shortfalls in the 2010-11 fiscal year due to across-the-board cuts in state aid funding and over \$1.3 million in 2009-10. The District's budget authority was not affected by the cut; but, the funding shortfall did have an impact on year-end cash and fund balances in the General Fund. State aid cuts need to be funded via a cash reserve levy if the District wants to maintain a reasonable fund balance. If the District chooses not to fund state aid cuts, then appropriate reductions in expenses need to be made to maintain adequate cash and fund balances in the General Fund.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact David Wegmann, District Secretary and Business Manager, Western Dubuque County Community School District, 310 4th Street SW, Farley, Iowa 52046.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET ASSETS JUNE 30, 2011

	Governmental Activities		siness Type Activities	Total
Assets	Ø 10 005 000	 -	(0.6.21.5	Ф 10 (20 042
Cash and cash equivalents	\$ 10,025,928	\$	606,315	\$ 10,632,243
Receivables:				
Property tax:	100 (70			100 (70
Delinquent	102,679			102,679
Succeeding year	13,404,973			13,404,973
Income surtax	963,155			963,155
Accounts	16,119		4,083	20,202
Due from other governments	1,492,586			1,492,586
Due from other funds	85,528		(85,528)	
Prepaid expenses	54,409		268	54,677
Deferred debt expense	228,743			228,743
Inventories			69,272	69,272
Capital assets, net of accumulated depreciation	44,199,909		198,105	44,398,014
Restricted assets:				
Cash held in escrow	859,400			859,400
Total Assets	\$ 71,433,429	\$	792,515	\$ 72,225,944
Liabilities				
Accounts payable	\$ 2,086,829	\$	1,102	\$ 2,087,931
Salaries and benefits payable	2,278,748		93,658	2,372,406
Accrued interest payable	11,588			11,588
Deferred revenue:				
Succeeding year property tax	13,404,973			13,404,973
Other	548,330			548,330
Long-term liabilities:				
Portion due within one year:				
General obligation bonds	400,000			400,000
Revenue bonds	980,000			980,000
Portion due after one year:				
General obligation bonds	3,975,000			3,975,000
Deferred amount on refunding	(171,561)			(171,561)
Revenue bonds	1,000,000			1,000,000
Deferred amount on refunding	(42,554)			(42,554)
Qualified School Construction Bonds	15,640,600			15,640,600
Payable from restricted assets:	20,0.0,000			,,
Qualified School Construction Bonds	859,400			859,400
Other post employment benefits	2,145,000		145,000	2,290,000
Unamortized bond discount	(39,970)			(39,970)
Total Liabilities	\$ 43,076,383	\$	239,760	\$ 43,316,143

STATEMENT OF NET ASSETS JUNE 30, 2011

	Governmental Activities	siness Type Activities	Total
Net Assets			
Invested in capital assets, net of related debt	\$ 24,332,759	\$ 198,105	\$ 24,530,864
Restricted for:			
Categorical funding	194,501		194,501
Management levy purposes	1,607,405		1,607,405
Physical plant and equipment	381,753		381,753
Student activities	634,591		634,591
School infrastructure	1,778,456		1,778,456
Debt service	1,387,187		1,387,187
Unrestricted (deficit)	(1,959,606)	354,650	(1,604,956)
Total Net Assets	\$ 28,357,046	\$ 552,755	\$ 28,909,801

STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2011

			Program Revenues		Ne and	Net (Expense) Revenue and Changes in Net Assets	ne sets
	Expenses	Charges for Service	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business Type Activities	Total
Functions/Programs Governmental Activities:							
instruction: Regular Special Other	\$ 11,316,791 4,027,274 5,599,304	\$ 982,938 204,699 1,086,355	\$ 3,568,405 1,295,675 31,346		\$ (6,765,448) (2,526,900) (4,481,603)		\$ (6,765,448) (2,526,900) (4,481,603)
Total Instruction	\$ 20,943,369	\$ 2,273,992	\$ 4,895,426	€	\$(13,773,951)	-	\$(13,773,951)
Support Services: Student	\$ 1,105,329	· ·	€	₩.	\$ (1,105,329)	€	\$ (1,105,329)
Instructional staff	842,202		18,343		(823,859)		(823,859)
Operation and maintenance of plant Transportation	1,983,315 2,711,275	42,055 128,997	65,352 537,990	! !	(1,875,908) (2,044,288)		(1,875,908) (2,044,288)
Total Support Services	\$ 9,576,524	\$ 171,052	\$ 623,185	€	(8,782,287)	€	\$ (8,782,287)
Non-instructional Programs	\$ 47,355	€	₩	69	\$ (47,355)	€	\$ (47,355)

STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2011

			Program Revenues		Ne	Net (Expense) Revenue and Changes in Net Assets	te sets
	Expenses	Charges for Service	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business Type Activities	Total
Functions/Programs (Continued) Governmental Activities: (Continued) Other Expenditures:							
Facilities acquisition	\$ 1,366,602		€	\$ 546,818	\$ (819,784)		\$ (819,784)
Long-term debt interest	215,225	1	0,000	!	(215,225)	1	(215,225)
AEA flowthrough Depreciation (unallocated)*	1,342,368 840,190		1,342,368		 (840,190)	1 1	 (840,190)
;						€	
Total Other Expenditures	\$ 3,764,385	69	\$ 1,342,368	\$ 546,818	(1,8/5,199)	→	\$ (1,875,199)
Total Governmental Activities	\$ 34,331,633	\$ 2,445,044	\$ 6,860,979	\$ 546,818	\$(24,478,792)	£	\$(24,478,792)
Business Type Activities: Non-instructional programs:							
Food service operations	\$ 1,731,992	\$ 1,037,471	\$ 676,025	69	- ! 	\$ (18,496)	\$ (18,496)
Total	\$ 36,063,625	\$ 3,482,515	\$ 7,537,004	\$ 546,818	\$(24,478,792)	\$ (18,496)	\$(24,497,288)

^{*} This amount excludes the depreciation included in the direct expenses of the various programs.

STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2011

			Program Revenues		Ne	Net (Expense) Revenue and Changes in Net Assets	anue Assets
	Expenses	Charges for Service	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business Type Activities	Total
General Revenues:							
Property tax levied for:							
General purposes					\$ 11,700,779	- ←	\$ 11,700,779
Debt service					464,771	1	464,771
Capital outlay					340,171		340,171
Instructional support surtax					1,324,676	1	1,324,676
Statewide sales, services, and use tax					2,684,893	!	2,684,893
Unrestricted state grants					9,604,238	1	9,604,238
Unrestricted investment earnings					114,085	3,022	
Other					172,237		172,237
						111111111111111111111111111111111111111	
Total General Revenues					\$ 26,405,850	\$ 3,022	\$ 26,408,872
Change in Net Assets					\$ 1,927,058	\$ (15,474)	\$ 1,911,584
Net Assets Beginning of Year, as Restated					26,429,988	568,229	26,998,217
Net Assets End of Year					\$ 28,357,046	\$ 552,755	\$ 28,909,801

BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2011

	General	Capital Projects	Nonmajor Governmental Funds	Total
Assets Cash and pooled investments	\$ 4,431,684	\$ 3,640,875	\$ 1,953,369	\$10,025,928
Receivables:	\$ 4,431,004	\$ 5,040,675	Ψ 1,955,569	\$10,025,526
Property tax:				
Delinquent	89,406	2,670	10,603	102,679
Succeeding year	11,569,498	354,900	•	·
Income surtax	963,155	, 	, , , <u></u>	963,155
Accounts	7,491		8,628	16,119
Due from other funds	89,955			89,955
Due from other governments	944,734	547,852		1,492,586
Prepaid expenses	99,604		445,972	545,576
Restricted assets:				
Cash held in escrow			859,400 	859,400
Total Assets	\$18,195,527	\$ 4,546,297	\$ 4,758,547	\$ 27,500,371
Liabilities and Fund Balances Liabilities:				
Accounts payable	\$ 414,463	\$ 1,649,364	\$ 23,002	\$ 2,086,829
Salaries and benefits payable	2,278,748		4.405	2,278,748
Due to other funds			4,427	4,427
Deferred revenue:	11 560 400	254,000	1 400 575	12 404 072
Succeeding year property tax	11,569,498	354,900	1,480,575	13,404,973 963,155
Income surtax	963,155 548,330			548,330
Other				
Total Liabilities	\$15,774,194 	\$ 2,004,264	\$ 1,508,004	\$ 19,286,462
Fund Balances: Nonspendable:				
Prepaid expenditures	\$ 99,604	\$	\$ 445,972	\$ 545,576
Restricted for: Categorical funding	191,317	3,184		194,501
Debt service	191,517	378,640	1,008,547	1,387,187
Management levy purposes	***	570,010	1,161,433	1,161,433
Student activities			634,591	634,591
School infrastructure		1,778,456		1,778,456
Physical plant and equipment		381,753		381,753
Unassigned	2,130,412			2,130,412
Total Fund Balances	\$ 2,421,333	\$ 2,542,033	\$ 3,250,543	\$ 8,213,909
Total Liabilities and Fund Balances	\$18,195,527	\$ 4,546,297	\$ 4,758,547	\$ 27,500,371
	======================================			

See notes to financial statements.

RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS JUNE 30, 2011

Total Fund Balances of Governmental Funds	\$ 8,213,909
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	44,199,909
Other long-term assets are not available to pay current period expenditures and, therefore, are deferred in the governmental funds.	963,155
Accrued interest payable on long-term liabilities is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds.	(11,588)
Long-term liabilities, including bonds and note payable and other post- employment benefits payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds. Other related amounts include deferred debt expense and unamortized bond discount.	(25,008,339)
Net Assets of Governmental Activities	\$ 28,357,046

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2011

	General		Capital Projects	Nonmajor	_	Total
Revenues						
Local sources:						
Local tax	\$ 12,138,368	\$	3,025,064	\$ 1,336,581	\$	16,500,013
Tuition	952,017					952,017
Other	821,648		77,960	1,159,557		2,059,165
Intermediate sources	1,817					1,817
State sources	14,390,270		65,527	713		14,456,510
Federal sources	1,705,717		546,818			2,252,535
Total Revenues	\$ 30,009,837	\$	3,715,369	\$ 2,496,851		36,222,057
Expenditures Current:		-			-	
Instruction:						
Regular	\$ 10,781,431	\$	14,500	326,813		11,122,744
Special	3,634,044			71,416		
Other	4,439,252			1,082,016		5,521,268
Total Instruction	18,854,727	\$	14,500	1,480,245		
Support Services:						
Student	\$ 1,011,980	\$		\$ 12,845	\$	1,024,825
Instructional staff	841,515			687		842,202
Administration	2,846,643			,		2,879,063
Operation and maintenance of plant	1,769,795			164,154		1,978,215
Transportation	2,368,172		41,111	158,679		2,567,962
Total Support Services	\$ 8,838,105	\$	85,377	368,785	\$	9,292,267
Non-instructional Programs	\$ 	\$		38,909	\$	38,909
					-	

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2011

	General	Capital Projects	Nonmajor		Total	
Expenditures (Continued) Other Expenditures: Facilities acquisition	\$ 	\$ 13,725,635	\$		\$	13,725,635
Long-term debt: Principal Interest and fiscal charges AEA flowthrough	1,342,368	 		1,280,000 200,414 		
Total Other Expenditures	\$ 1,342,368			1,480,414		
Total Expenditures	\$ 29,035,200	\$ 13,825,512		3,368,353	\$	46,229,065
Excess (Deficiency) of Revenues Over (Under) Expenditures	\$ 974,637				\$(10,007,008)
Other Financing Sources (Uses) Compensation for loss of fixed assets Sale of equipment and materials Operating transfers in Operating transfers out	\$ 2,700	\$ 1,405 (1,440,128)		1,440,128		4,105
Total Other Financing Sources (Uses)	\$ 7,952	\$ (1,438,723)			\$	9,357
Net Change in Fund Balances	\$ 982,589	\$(11,548,866)		568,626	\$	(9,997,651)
Fund Balances Beginning of Year, as Restated	1,438,744	14,090,899		2,681,917		18,211,560
Fund Balances End of Year	\$ 2,421,333	\$ 2,542,033	\$	3,250,543		8,213,909

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2011

Net Change in Fund Balances - Total Governmental Funds		(9,997,651)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays of \$12,913,721 exceeded depreciation of \$(1,357,531) in the current period.		11,556,190
Because income surtaxes and other deferred revenues will not be collected for several months after the district's fiscal year end, they are not considered "available" revenues and are deferred in the governmental funds. Deferred tax revenues increased by this amount this year.		15,277
Repayment of long-term debt is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Assets.		1,280,000
Governmental funds report the effect of issuance costs, premiums, discount and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.		(72,134)
Interest on long term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the governmental funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.		29,308
Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in the governmental funds. These include the net decrease in early retirement payable of \$164,160 and the net increase in other postemployment benefits of \$(1,048,092).		(883,932)
Change in Net Assets of Governmental Activities	\$	1,927,058

STATEMENT OF NET ASSETS PROPRIETARY FUND JUNE 30, 2011

	School Nutrition	
Assets		
Cash and cash equivalents	\$	606,315
Receivable:		
Accounts		4,083
Prepaid expenses		268
Inventories		69,272
Capital assets, net of accumulated depreciation		198,105
Total Assets	\$	878,043
Liabilities		
Accounts payable	\$	1,102
Salaries and benefits payable		93,658
Due to other funds		85,528
Other postemployment benefits		145,000
Total Liabilities	\$	325,288
Net Assets		
Invested in capital assets, net of related debt	\$	198,104
Unrestricted		354,651
Total Net Assets	\$	552,755

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND YEAR ENDED JUNE 30, 2011

		School Nutrition	
Operating Revenues			
Local sources:			
Charges for services	\$	1,037,471	
Operating Expenses Non-instructional programs:	·		
Food service operations:			
Salaries	\$	627,198	
Benefits		216,617	
Purchased services		28,337	
Supplies		831,056	
Depreciation		28,784	
Total Operating Expenses	\$	1,731,992	
Operating Loss	\$	(694,521)	
Non-Operating Revenues	 -		
State sources	\$	13,916	
Federal sources		662,109	
Interest income		3,022	
Total Non-Operating Revenues	\$	679,047	
Change in Net Assets	\$	(15,474)	
Net Assets Beginning of Year		568,229	
Net Assets End of Year	\$	552,755	

STATEMENT OF CASH FLOWS PROPRIETARY FUND YEAR ENDED JUNE 30, 2011

	School Nutrition	
Cash Flows From Operating Activities Cash received from sale of lunches and breakfasts Cash paid to employees for services Cash paid to suppliers for goods or services	\$ 1,033,388 (689,035) (840,285)	
Net Cash Used by Operating Activities	\$ (495,932)	
Cash Flows From Non-Capital Financing Activities State grants received Federal grants received	\$ 13,916 600,737	
Net Cash Provided by Non-Capital Financing Activities	\$ 614,653	
Cash Flows From Capital and Related Financing Activities Acquisition of capital assets	\$ (34,828)	
Cash Flows From Investing Activities Interest on investments	\$ 3,022	
Net Increase in Cash and Cash Equivalents	\$ 86,915	
Cash and Cash Equivalents at Beginning of Year	519,400	
Cash and Cash Equivalents at End of Year	\$ 606,315	

STATEMENT OF CASH FLOWS PROPRIETARY FUND YEAR ENDED JUNE 30, 2011

	School Nutrition		
Reconciliation of Operating Loss to Net Cash			
Used by Operating Activities			
Operating loss	\$	(694,521)	
Adjustments to reconcile operating loss to			
net cash used in operating activities:			
Commodities used		123,292	
Depreciation		28,784	
(Increase) in inventories		(14,429)	
(Increase) in accounts receivable		(4,083)	
(Increase) in prepaid expenses		(34)	
Increase in accounts payable		1,053	
Increase in salaries and benefits payable		16,115	
(Decrease) in due to other funds		(5,246)	
Increase in other postemployment benefits		53,137	
Net Cash Used in Operating Activities	\$	(495,932)	

Non-Cash Investing, Capital and Financing Activities

During the year ended June 30, 2011, the District received \$123,292 of federal commodities.

STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2011

	Private Purpose Trust				
		holarship			
Assets Cash and pooled investments	\$	19,275			
Liabilities None	\$				
Net Assets Reserved for scholarships	\$	19,275			

STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS YEAR ENDED JUNE 30, 2011

	Private Purpose Trust			
	Scholarship			
Additions Local Sources: Gifts and contributions Interest	\$	2,700 20		
Total Additions	\$	2,720		
Deductions Support Services: Scholarships awarded		1,200		
Change in Net Assets	\$	1,520		
Net Assets Beginning of Year		17,755		
Net Assets End of Year	\$	19,275		

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 1 - Summary of Significant Accounting Policies:

The Western Dubuque County Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve and special education pre-kindergarten. Additionally, the District either operates or sponsors various adult education programs. These courses include remedial education as well as vocational and recreational courses. The geographic area served includes the predominately agricultural territory in Northeast Iowa including portions of the following counties; Dubuque, Delaware, Jackson, Clayton and Jones. The District is governed by a Board of Education whose members are elected on a nonpartisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, the District has included all funds, organizations, agencies, boards, commissions, and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. The Western Dubuque County Community School District has two component units which meet the Governmental Accounting Standards Board criteria, the Bobcat Foundation and the C.A.R.E. Foundation. These component units have not been included in the District's financial statements.

<u>Jointly Governed Organizations</u> - The District participates in jointly governed organizations that provide services to the District but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of Dubuque County Assessor's Conference Board, the Jones County Assessor's Conference Board, and the Dubuque County Empowerment Board.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 1 - Summary of Significant Accounting Policies: (Continued)

B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Statement of Net Assets presents the District's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in the following categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt attributable to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds. Combining schedules are also included for the Capital Project Fund accounts.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 1 - Summary of Significant Accounting Policies: (Continued)

B. Basis of Presentation (Continued)

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other revenues that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets.

The District reports the following major proprietary fund:

The Enterprise, School Nutrition Fund is used to account for the food service operations of the District.

The District also reports fiduciary funds which focus on net assets and changes in net assets. The District's fiduciary funds include the following:

The Private-Purpose Trust Fund is used to account for assets held by the District under trust agreements which require income earned to be used to benefit individuals through scholarship awards.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 1 - Summary of Significant Accounting Policies: (Continued)

C. Measurement Focus and Basis of Accounting (Continued)

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the District's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

The proprietary fund of the District applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund is charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 1 - Summary of Significant Accounting Policies: (Continued)

C. Measurement Focus and Basis of Accounting (Continued)

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash</u>, <u>Pooled Investments and Cash Equivalents</u> - The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statements of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash, and at the day of purchase, they have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds becomes due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2009 assessed property valuations; is for the tax accrual period July 1, 2010 through June 30, 2011, and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2010.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 1 - Summary of Significant Accounting Policies: (Continued)

D. Assets, Liabilities and Fund Equity (Continued)

<u>Due From Other Governments</u> - Due from other governments represents amounts due from the State of Iowa, various shared revenues, and grants and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

<u>Capital Assets</u> - Capital assets, which include property, furniture, and equipment, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class		Amount			
Land		All			
Buildings	\$	5,000			
Improvements other than buildings		5,000			
Intangibles		100,000			
Furniture and Equipment:					
School Nutrition Fund equipment		500			
Other furniture and equipment		5,000			

Capital assets are depreciated using the straight line method over the following estimated useful lives:

	Estimated
Asset Class	Useful Lives
Buildings	50 years
Improvements other than buildings	20-50 years
Intangibles	5-10 years
Furniture and equipment	5-20 years

<u>Salaries and Benefits Payable</u> - Payroll and related expenditures for teachers with annual contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 1 - Summary of Significant Accounting Policies: (Continued)

D. Assets, Liabilities and Fund Equity (Continued)

<u>Deferred Revenue</u> - Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivable and other receivables not collected within sixty days after year end.

Deferred revenue on the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Long-Term Liabilities, Deferred Debt Expense, Bond Discounts/Premiums, and Deferred Amount on Refunding - In the government-wide and proprietary financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond issuance costs and bond discounts or premiums are capitalized and amortized over the terms of the respective bonds using a method that approximates the effective interest method. The deferred amount on refunding represents the difference between the reacquisition price and the net carrying amount of the old debt and is amortized as a component of interest expense over the remaining life of the old debt or the life of the new debt, whichever is shorter.

The governmental fund financial statements recognize the proceeds of debt and premiums as other financing sources of the current period. Issuance costs are reported as expenditures.

<u>Fund Equity</u> - In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 1 - Summary of Significant Accounting Policies: (Continued)

D. Assets, Liabilities and Fund Equity (Continued)

<u>Committed</u> – Amounts which can be used only for specific purposes determined pursuant to constraints formally imposed by the Board of Education through resolution approved prior to year end. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same action it employed to commit those amounts.

<u>Unassigned</u> – All amounts not included in other spendable classifications.

<u>Restricted Net Assets</u> - In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or are imposed by law through constitutional provisions or enabling legislation.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2011, disbursements in the non-instructional programs functional area exceeded the amount budgeted. The District did not exceed its General Fund unspent authorized budget.

F. Estimates

The preparation of financial statements in conformity with United States of America generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 2 - Cash and Pooled Investments:

The District's deposits in banks at June 30, 2011, were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2011, the District had investments in the Iowa Schools Joint Investment Trust Diversified Portfolio which are valued at an amortized cost of \$10,154 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Credit Risk - The investment in the Iowa Schools Joint Investment Trust was rated Aaa by Moody's Investors Service.

Note 3 - Due From and Due To Other Funds:

The detail of interfund receivables and payables at June 30, 2011 is as follows:

Receivable Fund	Payable Fund	:	<u>Amount</u>
General	Special Revenue - Student Activity	\$	4,427
	Enterprise - Nutrition		85,528
		\$	89,955
		=	

The Student Activity Fund is repaying the General Fund for transportation costs. The Nutrition Fund is repaying the General Fund for nutrition program wages paid from the General Fund. These balances will be repaid within fiscal year 2012.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 4 - Interfund Transfers:

The detail of interfund transfers for the year ended June 30, 2011 is as follows:

Transfer to	Transfer from	<u>Amount</u>
Debt Service	Capital Projects	\$ 1,440,128

Transfers generally move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

Note 5 - Categorical Funding:

The District's reserved fund balance for categorical funding at June 30, 2011 is comprised of the following programs:

Program	A	mount
Limited English proficiency weighting	\$	15,771
Home school assistance program		20,794
Gifted and talented program		9,812
Beginning administrator mentoring program		927
Nonpublic textbook services		326
Iowa Arts Council, Artist in the School		645
Educator quality professional development		131,351
Educator quality, market factor incentives		11,692
Iowa disaster assistance		3,184
	\$	194,502

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 6 - Capital Assets:

Capital assets activity for the year ended June 30, 2011 was as follows:

·	Balance Beginning of Year		Adjustments (See Note 17) Increases					Decreases	Balance End of Year	
Governmental activities: Capital assets, not being depreciated: Land Construction in progress		754,110 4,397,533	\$	227,808	\$	128,597 12,258,451	\$	2,393,502	\$	882,707 14,490,290
Total capital assets, not being depreciated	\$	5,151,643	\$	227,808	\$	12,387,048	\$	2,393,502	\$	15,372,997
Capital assets, being depreciated: Buildings Improvements other than buildings Furniture and equipment	\$	34,337,493 1,659,568 11,066,154	\$	(45,655) (56,416) (4,157,249)	\$	2,393,502 526,673	\$	157,821	\$	36,685,340 1,603,152 7,277,757
Total capital assets, being depreciated	\$	47,063,215	\$	(4,259,320)	\$	2,920,175	\$_	157,821	\$_	45,566,249
Less accumu.lated depreciation for: Buildings Improvements other than buildings Furniture and equipment	\$	9,962,915 1,625,141 8,103,946	\$	16,114 (651,317) (3,517,172)	\$	762,668 62,897 531,966	\$	 157,821	\$	10,741,697 1,036,721 4,960,919
Total accumulated depreciation	\$	19,692,002	\$	(4,152,375)	\$	1,357,531	\$	157,821	\$	16,739,337
Total capital assets, being depreciated, net	\$	27,371,213	\$	(106,945)	\$	1,562,644	\$_		\$	28,826,912
Total governmental activities capital assets, net	\$	32,522,856	\$	120,863	\$	13,949,692	\$	2,393,502	\$	44,199,909
Business type activities: Furniture and equipment Less accumulated depreciation	\$	372,104 180,044				34,828 28,783	\$		\$	406,932 208,827
Business type activities capital assets, net	\$	192,060	\$		\$	6,043	\$		\$	198,105

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 6 - Capital Assets: (Continued)

Depreciation expense was charged by the District as follows:

Governmental activities:		
Instruction:		
Regular	\$	39,055
Other		17,475
Support Services:		
Administration		7,862
Operation and maintenance of plant		13,830
Transportation	4	30,621
Non-instructional		8,498
Unallocated	8	40,190
		 -
Total governmental activities depreciation expense	\$ 1,3	57,531
Business type activities:		
Food service operations	\$	28,784

Note 7 - Long-Term Liabilities:

Changes in long-term liabilities for the year ended June 30, 2011 are summarized as follows:

	Balance			Balance End	Due Within		
	Beginning	4 4 4 4					
	of Year	Additions	Reductions	of Year	One Year		
Governmental Activities:							
General obligation bonds	\$ 4,695,000	\$	\$ 320,000	\$ 4,375,000	\$ 400,000		
Qualified school							
construction bond	16,500,000			16,500,000			
Revenue bonds	2,940,000		960,000	1,980,000	980,000		
Early retirement	164,160		164,160				
Other postemployment							
benefits	1,267,193	1,369,863	492,056	2,145,000	~~~		
Total	\$ 25,566,353	\$ 1,369,863	\$ 1,936,216	\$ 25,000,000	\$ 1,380,000		
TOTAL	±=====================================	=======================================	=======================================	========	=======================================		

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 7 - Long-Term Liabilities: (Continued)

	alance ginning of Year	٨	dditions	Red	actions	_	Balance End of Year	Due Within One Year			
		or rear		ai Additions Reductions		Reductions		or rear		One rear	
Business Type Activities: Other postemployment											
benefits	\$	91,863	\$	53,137	\$		\$	145,000	\$		

General Obligation Bonds

Details of the District's June 30, 2011, general obligation bonded indebtedness are as follows:

Year	Fe	Bond Issue bruary 1, 20			Bond Issue Iarch 23, 201	10		Total	
Ending June 30,	Interest Rates	Principal	Interest	Interest Rates	Principal	Interest	Principal	Interest	Total
2012	4.30	125,000	5,375	1.25	275,000	105,195	400,000	110,570	510,570
2013				1.50	405,000	101,758	405,000	101,758	506,758
2014				1.75	410,000	95,683	410,000	95,683	505,683
2015				2.10	415,000	88,508	415,000	88,508	503,508
2016				2.40	430,000	79,793	430,000	79,793	509,793
2017-2021				2.65-3.20	2,315,000	220,772	2,315,000	220,772	2,535,772
		125,000	5,375		4,250,000	691,709	4,375,000	697,084	5,072,084
						=====			

Series 2002 bonds due June 1, 2009 - 2012, inclusive, are callable in whole or in part on any date after June 1, 2008 at a price of par and accrued interest. If less than all the Bonds are called, they shall be redeemed in any order of maturity as determined by the District within any maturity by lot.

On March 23, 2010, the District issued \$4,250,000 in general obligation bonds with an average interest rate of 2.70% to advance refund \$4,000,000 of outstanding 2001 Series bonds with an average interest rate of 4.60%. The bonds due June 1, 2012 - 2021, inclusive, are callable in whole or in part on any date after June 1, 2018 at a price of par and accrued interest. If less than all the Bonds are called, they shall be redeemed in any order of maturity as determined by the District within any maturity by lot.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 7 - Long-Term Liabilities: (Continued)

Qualified School Construction Bonds

On December 15, 2009, the District issued \$8,500,000 of qualified school construction bonds for the purpose of building and equipping an addition to the Drexler Middle School. The bonds are interest free and the entire balance is due on June 1, 2026. The bonds are payable solely from the proceeds of the statewide sales, services and use tax revenue received by the District and are not a general obligation of the District. The bonds may be called for redemption on any date, in whole or from time to time in part at a price of par. Beginning June 1, 2010, the District is required to place seventeen annual payments into an escrow account, which has a 2.00% interest rate. The balance accumulated in the escrow account will be used to repay the bonds when they mature.

On April 28, 2010, the District issued \$8,000,000 of qualified school construction bonds for the purpose of constructing, furnishing, and equipping a new elementary school in Dyersville, Iowa. The bonds are interest free and the entire balance is due on June 1, 2020. The bonds are payable solely from the proceeds of the statewide sales, services and use tax revenue received by the District and are not a general obligation of the District. The bonds may be called for redemption on any date, in whole or from time to time in part at a price of par. Beginning June 1, 2014, the District is required to place seven annual payments into an escrow account, which has a 1.85% interest rate. The balance accumulated in the escrow account will be used to repay the bonds when they mature.

The District did comply with all of the provisions during the year ended June 30, 2011. The Sinking Fund and Reserve Fund requirements are accounted for in the Debt Service Fund.

Revenue Bonds

Details of the District's June 30, 2011, statewide sales, services and use tax revenue bonded indebtedness are as follows:

Year		DOIIG		
Ending June 30,	Rates	Principal Amount	Interest	Total
2012	1.600%	980,000	35,680	1,015,680
2013	2.000%	1,000,000	20,000	1,020,000
		1,980,000	55,680	2,035,680

Bond Issue - April 7, 2011

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 7 - Long-Term Liabilities: (Continued)

On April 7, 2010, the District issued \$2,940,000 in school infrastructure sales, services and use tax revenue bonds with an average interest rate of 2.74% to currently refund \$4,845,000 of outstanding 2003 Series bonds with an average interest rate of 3.75%. The net proceeds of \$2,902,704 (after payment of \$37,296 in underwriting fees and other issuance costs) plus an additional \$1,942,296 of 2003 Series sinking fund monies were used to currently refund the 2003 Series bonds.

The District has pledged future statewide sales, services and use tax revenues to repay the \$2,940,000 bonds issued in April 2010. The bonds were issued for the purpose of financing the costs of school infrastructure. The bonds are payable solely from the proceeds of the statewide sales, services and use tax revenues received by the District and are payable through 2013. The bonds are not a general obligation of the District. Annual principal and interest payments on the bonds are expected to require approximately 37 percent of the statewide sales, services and use tax revenues. The total principal and interest remaining to be paid on the notes is \$2,035,680. For the current year, principal and interest paid on the bond and total statewide sales, services and use tax revenues were \$1,015,384 and \$2,684,893, respectively.

The resolution providing for the issuance of the statewide sales, services and use tax revenue bonds include the following provisions:

- a) \$294,000 of the proceeds from the issuance of the revenue bonds shall be deposited to a reserve account to be used solely for the purpose of paying principal and interest on the bonds if insufficient money is available in the sinking account. The balance of the proceeds shall be deposited to the project account.
- b) All proceeds from the statewide sales, services and use tax shall be placed in a revenue account.
- c) Monies in the revenue account shall be disbursed to make deposits into a sinking account to pay the principal and interest requirements of the revenue bonds for the fiscal year.
- d) Any monies remaining in the revenue account after the required transfer to the sinking account may be transferred to the project account to be used for any lawful purpose.

The District did comply with all of the provisions during the year ended June 30, 2011. The Sinking Fund and Reserve Fund requirements are accounted for in the Capital Projects Fund.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 7 - Long-Term Liabilities: (Continued)

Early Retirement

The District previously offered the following early retirement plans to its employees.

<u>Principals/Supervisors</u> — Eligible employees had to be at least age fifty-five and completed fifteen years of service to the District of which the last ten years were as an administrator or supervisor. The early retirement incentive for each eligible employee was equal to 35% of unused accumulated sick days as of June 30 of their last contract year and fours years of medical insurance payments at the same employer contribution level as when they retired. Cash incentive benefits are deposited with a third-party administrator on behalf of the employee.

<u>Teachers/Nurses</u> — Eligible employees had to be at least age fifty-five and completed fifteen years of service to the District. The early retirement incentive for each eligible employee was equal to 35% of unused accumulated sick days and personal leave days as of June 30 of their last contract year and five years of medical insurance payments at the employer contribution level for family coverage at the time of retirement. Employees had the option of receiving cash incentive benefits in a lump sum or delaying payment into the following calendar year.

<u>Hourly Employees</u> – Eligible employees had to be at least age fifty-five and completed fifteen years of service to the District. The early retirement incentive for each eligible employee is equal to 35% of unused accumulated sick days as of June 30 of their last contract year and three years of medical insurance payments at the same employer contribution level as when they retired. Employees had the option of receiving cash incentive benefits in a lump sum or delaying payment into the following calendar year.

Early retirement benefits paid during the year ended June 30, 2011, totaled \$164,160. Fiscal year 2006 was the final year of the program for Principals/Supervisors and Teachers/Nurses. Fiscal year 2007 was the final year of the program for Hourly Employees.

Note 8 - Lease Agreement:

On October 20, 2001, the District entered an agreement to lease a building for five years. The District is to receive rent of \$36,000 per year for the first two years with the rent for the remaining three years to be negotiated. On February 12, 2003, the lease was renegotiated and the District is to receive \$37,440 for the remainder of the lease. At the end of five years, the lessee has the option to renew the lease for an additional five years. On February 15, 2006, the lessee renewed the lease for five years. The District is to receive rent of \$37,440 per year.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 9 - 28E Agreements:

On July 20, 2005, the District entered into a 28E Agreement with the City of Farley, Iowa. The agreement is for the purpose of constructing a high school regulation softball field. Along with the 28E Agreement, the District has entered into a lease agreement with the City of Farley for the use of the softball field. The term of the lease is 40 years with annual rent of \$1.

On April 14, 2009, the District entered into a 28E Agreement with Northeast Iowa Community College. The agreement is for the purpose of jointly administering an Alternative High School for the period August 17, 2009 to August 17, 2011.

On April 14, 2009, the District entered into a 28E Agreement with Northeast Iowa Community College. The agreement is for the purpose of providing career education to the students of the District for the period August 17, 2009 to June 30, 2011.

On April 14, 2011, the District entered into a 28E Agreement with the City of Cascade, Iowa. The purpose of the agreement is to allow the City to use land owned by the District to develop and maintain a soccer field for community and District use.

Note 10 - Pension and Retirement Benefits:

The District contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 4.50% of their annual salary and the District is required to contribute 6.95% of annual covered salary. Contribution requirements are established by state statute. The District's contribution to IPERS for the years ended June 30, 2011, 2010, and 2009, were \$1,219,509, \$1,121,104, and \$1,011,888 respectively, equal to the required contributions for each year.

Note 11 - Other Postemployment Benefits (OPEB):

<u>Plan Description</u> - The District operates a single-employer retiree benefit plan which provides medical and prescription drug benefits for retirees and their spouses. There are 471 active and 83 retired members in the plan. Participants must be age 55 or older at retirement.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 11 - Other Postemployment Benefits (OPEB): (Continued)

The medical/prescription drug coverage is provided through a fully-insured plan with Medical Associates. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit subsidy and an OPEB liability.

The District also contributes to an employer-provided health reimbursement arrangement for contracted employees when they retire. To qualify, the retiring employee must be at least age 55 and have 15 or more years of service with the District. For contracted employees eligible for health insurance, the District will contribute an amount equal to its annual contribution to the cost of family medical insurance at the time of retirement for the employee's work classification for a period of five years. For employees not eligible for medical insurance, the District will contribute a one-time amount equal to 25% of the employee's regular wages earned during the last year of employment with the District.

<u>Funding Policy</u> - The contribution requirements of plan members are established and may be amended by the District. Retirees pay the full cost of premiums for the medical/prescription drug benefit. The District currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation - The District's annual OPEB cost is calculated based on the annual required contribution (ARC) of the District, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the District's annual OPEB cost for the year ended June 30, 2011, the amount actually contributed to the plan and changes in the District's net OPEB obligation:

Annual required contribution Interest on net OPEB obligation Adjustment to annual required contribution	\$ 1,392,000 61,000 (30,000)
Annual OPEB cost Contributions made	\$ 1,423,000 (492,056)
Increase in net OPEB obligation Net OPEB obligation beginning of year	\$ 930,944 1,359,056
Net OPEB obligation end of year	\$ 2,290,000

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 11 - Other Postemployment Benefits (OPEB): (Continued)

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2008. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2011.

For the year ended June 30, 2011, the District contributed \$0 to the medical plan premiums and \$492,056 to the health reimbursement arrangement. Plan members eligible for benefits contributed \$342,106, or 100% of the premium costs.

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation as of June 30, 2011 are summarized as follows:

Year Ended June 30	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2009	\$ 917,000	17.77%	\$ 754,038
2010	925,900	34.66%	1,359,056
2011	1,423,000	34.58%	2,290,000

<u>Funded Status and Funding Process</u> - As of July 1, 2010, the most recent actuarial valuation date for the period July 1, 2010 through June 30, 2011, the actuarial accrued liability was \$12.552 million, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$12.552 million. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$17,547,000, and the ratio of the UAAL to covered payroll was 71.5%. As of June 30, 2011, there were no trust fund assets.

Actuarial Methods and Assumptions - Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as Required Supplementary Information in the section following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 11 - Other Postemployment Benefits (OPEB): (Continued)

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2010 actuarial valuation date, the unit credit actuarial cost method was used. The actuarial assumptions include a 4.5% discount rate based on the District's funding policy. The projected annual medical trend rate is 11%. The ultimate medical trend rate is 5%. The medical trend rate is reduced 0.5% each year until reaching the 5% ultimate trend rate.

Mortality rates are from the RP2000 Group Annuity Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed from the retirement probabilities from the IPERS Actuarial Report as of June 30, 2009 and applying the termination factors used in the IPERS Actuarial Report as of June 30, 2009.

The salary increase rate was assumed to be 3.5% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

Note 12 - Risk Management:

Western Dubuque County Community School District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Note 13 - Area Education Agency:

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$1,342,368 for the year ended June 30, 2011, and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 14 - Construction in Progress:

The District has entered into a contract totaling \$7,908,761 for an addition to a middle school. As of June 30, 2011, costs of \$7,668,893 had been incurred against the contract. The remaining amount will be paid as work on the project progresses.

The District entered into contracts totaling \$8,182,950 for a new elementary school. As of June 30, 2011, costs of \$6,411,756 had been incurred against the contract. The remaining amount will be paid as work on the project progresses.

The District entered into a contract totaling \$204,830 for a lighting upgrade at a middle school. As of June 30, 2011, costs of \$156,000 had been incurred against the contract. The remaining amount will be paid as work on the project progresses.

Note 15 - Contingencies:

<u>Compensated Absences</u> - District employees accumulate sick leave hours for subsequent use. Since the accumulated hours do not vest, they do not become liabilities until used. The District's unrecorded contingent liability for sick leave as of June 30, 2011, is approximately \$5,440,000. The District does not have a liability for employee vacations as they do not vest and any unused vacation lapses at year-end.

Note 16 - Subsequent Events:

The District entered into an agreement to sell a parcel of land for \$50,000.

The District entered into a line of credit agreement with a financial institution in the amount of \$2,500,000 with a variable interest rate and a maturity date of May 15, 2012.

Subsequent events have been evaluated by management through February 22, 2012, which is the date the financial statements were available to be issued.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

Note 17 - Accounting Change/Restatement of Beginning Net Assets/Fund Balance:

Several changes were made to the beginning net assets/fund balance of the District as follows:

Governmental Accounting Standards Board Statement No. 54, <u>Fund Balance Reporting and Governmental Fund Type Definitions</u>, was implemented during the year ended June 30, 2011.

The District changed its accounting policy for capital assets to increase the threshold for capitalization to \$5,000 during the fiscal year ended June 30, 2011. As a result of this change, the District removed any assets not meeting the criteria for capitalization from its accounting records.

While implementing the change in accounting policy, it was determined that accumulated depreciation of the capital assets of the governmental activities was overstated by \$909,226.

It was determined that some construction costs at June 30, 2010 were not recorded resulting in an understatement of accounts payable and an overstatement of fund balance in the Capital Projects Fund in the amount of \$227,808.

	Governmental Activities	Capital Projects	R P Pl Eq	special evenue, hysical lant and juipment Levy
Balances June 30, 2010, as previously reported	\$ 26,536,933	\$ 13,811,950	\$	506,757
Change in fund type classification per implementation of GASB Statement No. 54		506,757		(506,757)
Change in accounting policy regarding capitalization threshold	(1,016,171)			
Prior period adjustment	909,226	(227,808)		
Balances July 1, 2010, as restated	\$ 26,429,988	\$ 14,090,899	\$	

REQUIRED SUPPLEMENTARY INFORMATION

BUDGETARY COMPARISON SCHEDULE OF REVENUES, EXPENDITURES/EXPENSES AND ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUND CHANGES IN BALANCES - BUDGET AND ACTUAL -REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2011

	Governmental	Proprietary	T.0401	Budgeted Amounts	Amounts	Final to
	Funds Actual	Actual	Actual	Original	Final	Variance
Revenues Local sources Intermediate sources State sources Federal sources	\$ 19,511,195 1,817 14,456,510 2,252,535	\$ 1,040,493 13,916 662,109	\$ 20,551,688 1,817 14,470,426 2,914,644	\$ 20,137,173 6,000 15,780,494 1,855,560	\$ 20,137,173 6,000 15,780,494 1,855,560	\$ 414,515 (4,183) (1,310,068) 1,059,084
Total Revenues	\$ 36,222,057	\$ 1,716,518	\$ 37,938,575	\$ 37,779,227	\$ 37,779,227	\$ 159,348
Expenditures/Expenses Instruction Support services Non-instructional programs Other expenditures	\$ 20,349,472 9,292,267 38,909 16,548,417	1,731,992	\$ 20,349,472 9,292,267 1,770,901 16,548,417	\$ 20,742,955 9,371,600 1,603,931 16,239,847	\$ 21,440,317 9,552,052 1,613,928 17,090,535	\$ 1,090,845 259,785 (156,973) 542,118
Total Expenditures/Expenses	\$ 46,229,065	\$ 1,731,992	\$ 47,961,057	\$ 47,958,333	\$ 49,696,832	\$ 1,735,775
Excess (Deficiency) of Revenues Over (Under) Expenditures/Expenses	\$(10,007,008)	\$ (15,474)	\$(10,022,482)	\$(10,179,106)	\$(11,917,605)	\$ 1,895,123
Other Financing Sources, Net	9,357	1	9,357	10,200	10,200	(843)
Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures/Expenses and Other Financing Uses	\$ (9,997,651)	\$ (15,474)	\$(10,013,125)	\$(10,168,906)	\$(11,907,405)	\$ 1,894,280
Balances Beginning of Year	18,211,560	568,229	18,779,789	18,456,440	18,456,440	323,349
Balances End of Year	\$ 8,213,909	\$ 552,755	\$ 8,766,664	\$ 8,287,534	\$ 6,549,035	\$ 2,217,629

See accompanying independent auditor's report.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING YEAR ENDED JUNE 30, 2011

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standard Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds, except Private Purpose Trust and Agency funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated function level, not by fund. The Code of Iowa also provides District expenditures in the General Fund may not exceed the amount authorized by the school finance formula. During the year, the District adopted one budget amendment increasing budgeted expenditures by \$1,738,499.

During the year ended June 30, 2011, expenditures in the non-instructional programs function exceeded the amount budgeted. The District did not exceed its General Fund unspent authorized budget.

SCHEDULE OF FUNDING PROGRESS FOR THE RETIREE HEALTH PLAN (IN THOUSANDS)

REQUIRED SUPPLEMENTARY INFORMATION

				A	Actuarial						UAAL as a
		A	ctuarial	A	Accrued	Uı	nfunded				Percentage
Year	Actuarial	V	alue of	Ι	Liability		AAL	Funded	(Covered	of Covered
Ended	Valuation		Assets		(AAL)	J)	JAAL)	Ratio		Payroll	Payroll
June 30,	Date		(a)		(b)		(b-a)	(a/b)		(c)	((b-a)/c)
2009	July 1, 2008	\$		\$	9,009	\$	9,009	0.0%	\$	15,335	58.7%
2010	July 1, 2008				9,009		9,009	0.0%		17,047	52.9%
2011	July 1, 2010				12,552		12,552	0.0%		17,547	71.5%

See Note 11 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB Cost and net OPEB Obligation, funded status and funding progress.

OTHER SUPPLEMENTARY INFORMATION)N

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2011

Special Revenue

	1			
	Management Levy	Student Activity	Debt Service	Total
Assets				
Cash and pooled investments	\$1,154,478	\$ 653,392	\$ 145,499	\$ 1,953,369
Receivables:				
Property tax:	c 0 ~ ~		2.640	10 (02
Delinquent	6,955	****	3,648	10,603
Succeeding year	970,005	0.600	510,570	
Accounts		8,628		8,628
Prepaid expenses	445,972			445,972
Restricted assets:			0.50, 400	050 400
Cash held in escrow			859,400 	859,400
Total Assets	\$2,577,410	\$ 662,020	\$1,519,117	\$ 4,758,547
Liabilities and Fund Balances				
Liabilities:				
Accounts payable	\$	\$ 23,002	\$	\$ 23,002
Due to other funds		4,427		4,427
Deferred revenue:				
Succeeding year property tax	970,005		510,570	1,480,575
Total Liabilities	\$ 970,005			\$ 1,508,004
Fund Balances:				~~~~~
Nonspendable:				
Prepaid expenditures	\$ 445,972	\$	\$	\$ 445,972
Restricted for:				
Debt service			1,008,547	1,008,547
Management levy purposes	1,161,433			1,161,433
Student activities	Dec 410 100	634,591	******	634,591
Total Fund Balances	\$1,607,405	\$ 634,591	\$1,008,547	\$ 3,250,543
Total Liabilities and Fund Balances	\$2,577,410	\$ 662,020	\$1,519,117	\$ 4,758,547

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2011

Special Revenue

Revenues Local Sources: Local tax Other State sources Total Revenues	44,320 475		 1,104,255 		464,771	\$	
Local tax Other State sources	44,320 475					\$	
Other State sources	44,320 475					- 8	1 00 6 501
State sources	475	<u>.</u>	1,104,255		10.000		1,336,581
Total Revenues	916,605			_	238		713
		\$ 1	1,104,255		475,991		2,496,851
Expenditures				-		•	
Current:							
Instruction:							
Regular	326,813	\$		\$		\$	326,813
Special	71,416						71,416
Other	60,577	-	1,021,439				1,082,016
Total Instruction	458,806	\$:	1,021,439	\$			1,480,245
Support Services:				-		•	
Student	12,845	\$		\$		\$	12,845
Instructional staff	687						687
Administration	32,420						32,420
Operation and maintenance of plant	164,154						164,154
Transportation	131,052		27,627				158,679
Total Support Services		\$	27,627	\$		\$	368,785
Non-instructional Programs	38,909	\$		\$		\$	38,909

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2011

Special Revenue

		nagement			Debt Service		Total
	be ser	Levy	 Activity		Service		10141
Expenditures (Continued) Other Expenditures:							
Long-term debt: Principal Interest and fiscal charges	\$		\$ 	\$	1,280,000 200,414		1,280,000 200,414
Total Other Expenditures	\$		\$ on us on	\$	1,480,414	\$	1,480,414
Total Expenditures	\$	838,873	\$ 1,049,066	\$	1,480,414	\$	3,368,353
Excess (Deficiency) of Revenues Over (Under) Expenditures	\$	77,732	\$ 55,189	\$((1,004,423)	\$	(871,502)
Other Financing Sources (Uses) Operating transfers in	_			_	1,440,128	_	1,440,128
Net Change in Fund Balances	\$	77,732	\$ 55,189	\$	435,705	\$	568,626
Fund Balances Beginning of Year		1,529,673	579,402		572,842		2,681,917
Fund Balances End of Year	\$ =	1,607,405	\$ 634,591	\$ =	1,008,547	\$	3,250,543

COMBINING BALANCE SHEET CAPITAL PROJECT ACCOUNTS JUNE 30, 2011

	Statewide Sales, Services and Use Tax	Physical Plant and Equipment Levy	Total
Assets		*	
Cash and pooled investments	\$ 3,149,438	\$ 491,437	\$ 3,640,875
Receivables:			
Property tax:		2.670	2.670
Delinquent		2,670 354,900	2,670
Succeeding year Due from other governments		56,681	
Due from other governments		50,001	
Total Assets	\$ 3,640,609	\$ 905,688	
Liabilities and Fund Balances			
Liabilities: Accounts payable	\$ 1,483,513	\$ 165,851	\$ 1,649,364
Deferred revenue:	\$ 1,405,515	Ψ 105,051	Ψ 1,0+2,50+
Succeeding year property tax			354,900
Total Liabilities	\$ 1,483,513	\$ 520,751	\$ 2,004,264
Fund Balances:			
Restricted for:			
Categorical funding		\$ 3,184	
Debt service	378,640		378,640
School infrastructure	1,778,456	201.752	1,778,456
Physical plant and equipment		381,753	381,/33
Total Fund Balances	\$ 2,157,096	\$ 384,937	
Total Liabilities and Fund Balances	\$ 3,640,609	\$ 905,688	\$ 4,546,297
			

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES CAPITAL PROJECT ACCOUNTS YEAR ENDED JUNE 30, 2011

	Statewide Sales, Services and Use Tax	Levy	Total		
Revenues					
Local Sources: Local tax	\$ 2 684 893	\$ 340,171	\$ 3,025,064		
Other		2,757			
State sources	65,352	175	65,527		
Federal sources		56,681			
Total Revenues		\$ 399,784			
Expenditures					
Current:					
Instruction:	\$	\$ 14,500	¢ 14.500		
Regular	Φ	φ 14,300 	\$ 14,500		
Support Services:					
Operation and maintenance of plant	\$ 2,438	\$ 41,828	\$ 44,266		
Transportation		41,111	41,111		
Total Support Services	\$ 2,438		\$ 85,377		
Other Expenditures:					
Facilities acquisition	\$ 13,300,065	\$ 425,570	\$13,725,635		
, usinuss acquisition					
Total Expenditures	\$ 13,302,503		\$13,825,512		
Excess (Deficiency) of Revenues Over (Under) Expenditures	\$ (9,986,918)		\$(10,110,143)		
Other Financing Sources (Uses)					
Operating transfers out	\$ (1,440,128)	\$	\$(1,440,128)		
Sale of equipment and materials			\$(1,440,128) 1,405		
Total Other Financing Sources (Uses)	\$ (1,440,128)	\$ 1,405	\$(1,438,723)		
Net Change in Fund Balances	\$(11,427,046)	\$ (121,820)	\$(11,548,866)		
Fund Balances Beginning of Year, as restated	13,584,142	506,757	14,090,899		
Fund Balances End of Year	\$ 2,157,096	\$ 384,937	\$ 2,542,033		

SCHEDULE OF CHANGES IN SPECIAL REVENUE FUND STUDENT ACTIVITY ACCOUNTS YEAR ENDED JUNE 30, 2011

	Balance June 30, 2010		Revenues		Expenditures		Intrafund Transfers		Balance June 30, 2011	
District Wide Accounts	\$	154	\$		Φ.		\$		\$	154
Employee Awards Miscellaneous	Φ	(309)	φ		Ψ		Ψ	309	Ψ.	
Western Trip		8,715						507		8,715
District Wide Interest		92,878		2,375		gree and pro-		(309)		94,944
District Wide interest	_	72,070		2,575	_			(505)	_	
Total District Wide	\$	101,438	\$	2,375	\$		\$		\$	103,813
Epworth High School:										
Computer Technology	\$	135	\$		\$		\$		\$	135
Poms		2,565		33,219		40,329		4,545		
Dramatics Fund		3,537		4,103		5,176				2,464
Speech Club		1,271		25		364				932
Vocal Music		3,398		12,768		8,060		5,500		13,606
Instrumental Music		2,231		4,246		3,618		-		2,859
Show Choir		16,371		87,316		99,406		455		4,736
Model U.N.		235				,				235
Student Council		3,890		12,421		12,025		2,103		6,389
Future Farmers		8,462		49,107		54,370		5,500		8,699
Yearbook		15,334		24,672		28,388				11,618
Library Club		1,965		439		1,284				1,120
Close Up		94								94
Post Prom		4,510		1,801		2,196				4,115
National Honor Society		441		2,173		2,076		118		656
Class of 2013		3,030		176		352		(1,903)		951
Class of 2012		(1,921)		5,140		1,528		1,903		3,594
Class of 2011		4,489		84		881		(565)		3,127
Class of 2010		5,707						(90)		5,617
Class of 2009		4,223								4,223
Class of 2008		2,134								2,134
Class of 2007		1,291								1,291
Class of 2006		698				****				698
Class of 2005		743								743
Class of 2003		899								899
Future Business Leaders		3,495		14,452		14,038				3,909
Athletic Fund		130,099		372,523		330,813		(24,138)		147,671
Pop and Uniforms		4,214		1,527		1,289				4,452
Fundraiser		3,360		1,117		191				4,286
Band		(157)		760		1,336		6,233		5,500
Miscellaneous		4,099		10,740		5,535		339		9,643
Total Epworth High School	\$	230,842	\$	638,809	\$	613,255	\$		\$ -	256,396

SCHEDULE OF CHANGES IN SPECIAL REVENUE FUND STUDENT ACTIVITY ACCOUNTS YEAR ENDED JUNE 30, 2011

		Balance June 30, 2010	Re	evenues	Ex _j	penditures		rafund ansfers	J	Salance une 30, 2011
Cascade High School:										
Poms	\$	1,094	\$		\$	1,044	\$	~~~	\$	50
Dramatics/Speech	-	9,218		17,315		15,190		(1,700)		9,643
Vocal Music		3,606		6,370		7,477		(150)		2,349
Instrumental Music		9,410		13,073		11,985		(2,639)		7,859
Band		(2,418)				71		2,489		´
Student Council		2,688		4,884		4,593		(44)		2,935
Future Farmers		86,816		70,756		59,547		575		98,600
Cheerleaders		60		828		4,601		3,800		87
National Honor Society		353		1,198		1,864		394		81
Spanish Club		190		1,170						190
Junior High		(1,430)		11,287		9,248		437		1,046
Class of 2013		107		11,207		J,240 		757		107
Class of 2013		128		2,768		1,555		200		1,541
Class of 2012 Class of 2011		900		1,456		1,526		200		830
Class of 2011 Class of 2010		413		42		1,520		(413)		34
Athletic Fund						145,016		533		21,952
				147,293		•				501
Future Business Leaders		595		6,197		6,250		(41)		
Pop and Uniforms		7,829		7,278		6,440		(4,950)		3,717
Yearbook		329		16,139		11,837		(204)		4,427
Miscellaneous	_	203		2,958	_	4,644		1,713	_	230
Total Cascade High School	\$_	139,233		309,842	\$	292,896	\$		\$_	156,179
Bernard Elementary:										
Student Expenses	\$	5,987	\$	5,853	\$	6,733	\$		\$	5,107
Cascade Elementary:	-		-		-				-	
Student Expenses	\$	12,943	\$	16,750	\$	13,067	\$	177	\$	16,803
School Photos	*	645	•	410	-		-	(177)		878
Student Council		1,026								1,026
Total Cascade Elementary	\$	14,614	\$	-	\$	13,067	\$		\$	18,707
Dyersville Elementary:	-		-		-	. Anny 1-1-1 1-14 1-14 1-14 1-14 1-14 1-14 1-			-	
Student Expenses	\$	3,896	\$	706	\$	1,860	\$	464	\$	3,206
Book Fair	Ψ	(87)	4	607	4	607	**	87	-	- ,
School Photos		1,830		142				(551)		1,421
	-		-						-	
Total Dyersville Elementary	\$	5,639	\$	1,455	\$	2,467	\$		\$_	4,627
	-		•		-				_	

SCHEDULE OF CHANGES IN SPECIAL REVENUE FUND STUDENT ACTIVITY ACCOUNTS YEAR ENDED JUNE 30, 2011

		Balance June 30, 2010	D.	evenues	Evn	enditures	rafund ansfers	J	alance une 30, 2011
		2010					 		
Farley:									
Spring Fundraiser	\$	21,077	\$	15		15	\$ 	\$	21,077
Student Council		744		1,596		1,385			955
Yearbook		613		5,696		5,478	400		1,231
Vocal Music		106		2,536		4,428	1,786		
Instrumental Music		238		15,089		16,091	764		
Athletic Fund		1,565		4,619		7,380	3,265		2,069
Booster Club/PTO		64		313					377
Outdoor Education		(454)		3,821		9,240	7,464		1,591
Pop and Uniforms		4,681		1,119		963	(1,500)		3,337
Fitness Program		3,457		3,632		3,931	(204)		2,954
Book Fair		1,713		8,458		8,458			1,713
School Photos				3,617			(1,708)		18,761
Magazine/Newspaper Fundraise	r	663		17,072		12,401	(5,022)		312
Grade 8 Class Trip		1,692		21,195		18,974			3,913
Various Groups		17,734		25,460		14,283	(5,766)		23,145
Total Farley	\$	70,745	\$	114,238	\$	103,027	\$ (521)	\$	81,435
Epworth Elementary:	-		_		-		 		
Student Expenses	\$	4,510	\$	5,791	\$	5,329	\$ 521	\$	5,493
Peosta Elementary:	-		-		-		 		
Yearbook	\$	1,134	\$	1,872	\$	1,653	\$ 	\$	1,353
Booster Club		4,160		~~~			(3,568)		592
Miscellaneous		1,100		6,860		10,639	3,568		889
Total Peosta Elementary	\$	6,394	\$	8,732	\$	12,292	\$ 	\$	2,834
Total	\$	579,402	\$	1,104,255	\$1	1,049,066	\$ 	\$	634,591

SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION ALL GOVERNMENTAL FUND TYPES FOR THE LAST TEN YEARS

Modified Accrual Basis

	2011	2010	2009	2008	2007
Revenues	***************************************				
Local Sources:					
Local tax	\$ 16,500,013	\$ 15,686,866	\$ 15,038,895	\$ 14,137,465	\$ 13,880,533
Tuition	952,017	850,519	804,929	825,845	830,306
Other	2,059,165	1,604,956	1,790,591	1,928,215	1,911,309
Intermediate Sources	1,817	7,872	9,988	12,488	1,306
State Sources	14,456,510	12,369,676	13,409,951	12,893,404	11,984,915
Federal Sources	2,252,535	2,619,203	1,176,914	801,897	850,311
Total	\$ 36,222,057	\$ 33,139,092	\$ 32,231,268	\$ 30,599,314	\$ 29,458,680
Expenditures					
Instruction:					
Regular	\$ 11,122,744	\$ 11,249,602	\$ 10,570,155	\$ 10,197,183	\$ 10,311,911
Special	3,705,460	3,770,825	3,686,818	3,403,315	2,782,573
Other	5,521,268	4,997,044	3,793,523	3,400,738	3,020,372
Support Services:					
Student	1,024,825	989,832	979,946	904,763	841,912
Instructional staff	842,202	307,997	362,822	372,002	393,706
Administration	2,879,063	2,938,145	2,768,180	2,768,828	2,590,845
Operation and					
maintenance of plant	1,978,215	1,732,424	1,842,198	1,779,698	1,707,388
Transportation	2,567,962	2,313,033	2,204,821	2,476,922	2,227,582
Central support					·
Non-instructional					
programs	38,909	36,634	44,677	39,453	37,462
Other Expenditures:					
Facilities acquisition	13,725,635	8,185,273	629,749	719,111	965,701
Long-term debt:					
Principal	1,280,000	2,210,000	1,390,000	1,900,000	1,840,000
Interest and other					
charges	200,414	718,875	454,809	527,844	593,974
AEA flowthrough	1,342,368	1,296,569	1,168,250	1,096,770	1,042,947
Total	\$ 46,229,065	\$ 40,746,253	\$ 29,895,948	\$ 29,586,627	\$ 28,356,373

Modified Accrual Basis

2006	2005	2004	2003	2002
\$ 13,144,109 717,011	\$ 12,445,327 651,757	\$ 11,259,357 631,073	\$ 8,635,638 576,731	\$ 7,757,212 598,362
1,592,219 6,459	1,349,802	1,279,922 4,108	1,194,147 80	1,648,306
11,440,396 1,416,939	10,326,712 1,464,404	9,278,073 950,399	9,556,936 1,552,042	9,545,789 776,270
\$ 28,317,133	\$ 26,238,002	\$ 23,402,932	\$ 21,515,574	\$ 20,325,939
\$ 9,154,370	\$ 8,469,963	\$ 8,377,622	\$ 8,181,683	\$ 8,286,275
3,289,290 2,105,981	3,099,950 2,667,318	3,605,876 2,129,419	3,074,974 2,108,320	2,871,659 2,046,932
819,965	692,460	666,742	589,805	626,819
866,136 2,528,027	553,355 2,138,672	534,905 1,627,196	467,647 1,772,832	392,662 1,750,488
1,568,012 2,121,983	1,471,773 2,002,883	1,299,654 1,708,369	1,175,562 1,435,289	1,136,769 1,297,138
		1,244	93,387	10,950
19,643	26,152	18,420	14,350	
649,303	6,953,304	5,427,398	5,825,035	750,806
1,760,000	1,705,000	1,670,000	435,000	415,000
650,629 974,359	704,141 903,083	753,765 872,561	578,879 920,041	140,928 918,733
\$ 26,507,698	\$ 31,388,054	\$ 28,693,171	\$ 26,672,804	\$ 20,645,159

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2011

Grantor/Program	CFDA Number	Grant Number	Expenditures
Indirect:			
U.S. Department of Agriculture:			
Iowa Department of Education:			
School Nutrition Cluster Programs:			
School Breakfast Program	10.553	FY11	\$ 74,405
National School Lunch Program	-10.555	FY11	464,412
National School Lunch Program - USDA Commodities	10.555	FY11	123,292
(noncash)	10.555	1,111	123,272
			\$ 662,109
U.S. Department of Energy:			
Iowa Office of Energy Independence:			
State Energy Program	81.041	FY11	\$ 75,406
U.S. Department of Education:			
Iowa Department of Education:			
Title I, Part A Cluster:	84.010	FY11	\$ 373,119
Title I Grants to Local Educational Agencies ARRA - Title I Grants to Local Educational	04.010	1, 111	\$ 575,119
Agencies, Recovery Act	84.389	FY11	158,328
rigonolos, recovery rec	0 1.507	1 1 1 1	
			\$ 531,447
Career and Technical Education - Basic Grants to States	84.048	FY11	33,235
Improving Teacher Quality State Grants	84.367	FY11	162,453
State Assessment	84.369	FY11	7,615
ARRA - Special Education Grants to States, Recovery Act	84.391	FY11	235,822
ARRA - State Fiscal Stabilization Fund (SFSF) – Education			
State Grants, Recovery Act	84.394	FY11	152,126
ARRA – State Fiscal Stabilization, Government Services	84.397	FY11	132,286
ARRA – Education Jobs Fund	84.410	FY11	15,213
Keystone Area Education Agency:			
Special Education - Grants to States	84.027	FY11	197,687
Special Education Preschool Grants	84.173	FY11	627
			\$ 937,064
U.S. Department of Health and Human Services:			
Iowa Department of Human Services:			
Human Services Administrative Reimbursements:			
Medical Assistance Program	93.778	FY11	\$ 214,772
71700700 7 000000000 7 7 7 80000			

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2011

Grantor/Program	CFDA Number	Grant Number	Expenditures
Federal Emergency Management Agency: Iowa Department of Homeland Security and Emergency Management: Hazard Mitigation Grant	97.039	FY11	\$ 496,858
Total			\$ 2,917,656

<u>Basis of Presentation</u> - The Schedule of Expenditures of Federal Awards includes the federal grant activity of the Western Dubuque County Community School District and is presented on the accrual or modified accrual basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States</u>, <u>Local Governments</u>, <u>and Non-Profit Organizations</u>. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

^{* -} Total for CFDA Number 84.391 is \$235,822 and total for Special Education Cluster (IDEA) is \$433,509.

O'CONNOR, BROOKS & CO., P.C.

CERTIFIED PUBLIC ACCOUNTANTS

W.H. LEGLAR, CPA S.J. DOMEYER, CPA M.A. KUEPERS, CPA J.W. HANNAN, CPA M.P. RUGGEBERG, CPA P.C. McCARTHY, CPA E.A. SCHILLING, CPA

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education of the Western Dubuque County Community School District

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Western Dubuque County Community School District as of and for the year ended June 30, 2011, which collectively comprises the District's basic financial statements listed in the table of contents, and have issued our report thereon dated February 22, 2012. We expressed an unqualified opinion on the financial statements of the various opinion units of the primary government and an adverse opinion on the aggregate discretely presented component units due to the omission of the financial data for the District's legally separate component units. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Western Dubuque County Community School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing our opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Western Dubuque County Community School District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the District's financial statements will not be prevented or detected and corrected on a timely basis.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, in Part II of the Schedule of Findings and Questioned Costs, we consider the deficiency in internal control over financial reporting (item II-A-11) to also be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of the District's compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2011, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Western Dubuque County Community School District's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the District's responses, we did not audit the District's responses and accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the Western Dubuque County Community School District and other parties to whom Western Dubuque County Community School District may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Western Dubuque County Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

O'CONNOR, BROOKS & CO., P.C.

Olonnon Brooks + Co., P.C.

Dubuque, Iowa February 22, 2012

O'CONNOR, BROOKS & CO., P.C.

CERTIFIED PUBLIC ACCOUNTANTS

W.H. LEGLAR, CPA S.J. DOMEYER, CPA M.A. KUEPERS, CPA J.W. HANNAN, CPA M.P. RUGGEBERG, CPA P.C. McCARTHY, CPA E.A. SCHILLING, CPA

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Board of Education of the Western Dubuque County Community School District

Compliance

We have audited Western Dubuque County Community School District's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that could have a direct and material effect on each of Western Dubuque County Community School District's major federal programs for the year ended June 30, 2011. Western Dubuque County Community School District's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grant agreements applicable to each of its major federal programs is the responsibility of Western Dubuque County Community School District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, Western Dubuque County Community School District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2011.

Internal Control Over Compliance

The management of Western Dubuque County Community School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grant agreements applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in the District's internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control over compliance that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses.

Western Dubuque County Community School District's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the District's responses, we did not audit the District's responses and accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the Western Dubuque County Community School District and other parties to whom Western Dubuque County Community School District may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

O'CONNOR, BROOKS & CO., P.C.

O'Connot, Brooks + Co., P.C. Dubuque, Iowa February 22, 2012

SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2011

Part I: Summary of Independent Auditor's Results

- a) Unqualified opinions were issued on the financial statements of the primary government. An adverse opinion was issued on the financial statements of the aggregate discretely presented component units due to the omission of the financial data for the District's legally separate component units.
- b) A material weakness in internal control over financial reporting was disclosed by the audit of the financial statements.
- c) The audit did not disclose any non-compliance which is material to the financial statements.
- d) No material weaknesses in internal control over the major programs were noted.
- e) An unqualified opinion was issued on compliance with requirements applicable to the major programs.
- f) The audit disclosed no audit findings which are required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- g) Major programs were as follows:
 - CFDA Number 97.039 Hazard Mitigation Grant
 - Title I, Part A Cluster Programs:
 CFDA Number 84.010 Title I Grants to Local Education Agencies
 CFDA Number 84.389 ARRA Title I Grants to Local Education
 Agencies, Recovery Act
 - School Nutrition Cluster Programs:
 CFDA Number 10.553 School Breakfast Program
 CFDA Number 10.555 National School Lunch Program
- h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- i) Western Dubuque County Community School District did not qualify as a low-risk auditee.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2011

Part II: Findings Related to the Financial Statements:

Instances of Noncompliance:

No matters were reported.

Material Weaknesses:

II-A-11 <u>Adjusting Journal Entries</u> — Material adjustments were made to the financial statements to represent a fair presentation of the District's financial statements as June 30, 2011. Accounts balances that required adjustment included capital assets, accounts payable, and facilities acquisition expenditures. Journal entries suggested were reclassifications to capitalize construction in progress and to record construction retainages as accounts payable.

<u>Recommendation</u> — We recommend the District implement procedures to reasonably assure that account balances are fairly stated.

Response – As part of its regular year-end process, the District makes every effort to quantify the expenses related to its major construction projects. Once project totals are calculated, journal entries are executed to increase the balance of the Construction in Progress asset account in our Capital Assets Fund 08. The expenses are subsequently moved to the proper asset account of the fund 08 balance sheet upon project completion.

Conclusion – Response accepted.

Part III: Findings and Questioned Costs for Federal Awards:

Instances of Noncompliance:

No matters were reported.

Material Weaknesses:

No matters were reported.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2011

Part IV: Other Findings Related to Required Statutory Reporting:

IV-A-11 <u>Certified Budget</u> – Expenditures for the year ended June 30, 2011, exceeded the amended certified budget amount in the non-instructional programs functional area.

<u>Recommendation</u> – The certified budget should have been amended in accordance with Chapter 24.9 of the Code of Iowa before expenditures were allowed to exceed the budget.

<u>Response</u> – Future budgets will be amended in sufficient amounts to ensure that the certified budget is not exceeded.

<u>Conclusion</u> – Response accepted.

- IV-B-11 <u>Questionable Disbursements</u> No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- IV-C-11 <u>Travel Expense</u> No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- IV-D-11 <u>Business Transactions</u> No business transactions between the District and District officials or employees were noted.
- IV-E-11 <u>Bond Coverage</u> Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- IV-F-11 <u>Board Minutes</u> No transactions requiring Board approval which had not been approved by the Board were noted.
- IV-G-11 <u>Certified Enrollment</u> No variances in the basic enrollment data certified to the Iowa Department of Education were noted.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2011

Part IV: Other Findings Related to Required Statutory Reporting: (Continued)

- IV-H-11 <u>Supplementary Weighting</u> Prior to the start of our audit, the Department of Education notified the District of potential weighting amount adjustments. No additional variances regarding the supplementary weighting certified to the Iowa Department of Education were noted.
- IV-I-11 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy were noted.
- IV-J-11 Certified Annual Report The Certified Annual Report was certified timely to Iowa Department of Education. However, the amount reported for Construction in Progress on the Balance Sheet by Long-Term Governmental Account Group was incorrect due to amounts for construction retainages being omitted from the District's entry to capitalize expenditures.

<u>Recommendation</u> – The District should record entries to its general ledger to correct the amount capitalized as construction in progress.

<u>Response</u> – Adjusting entries have been recorded on the District's general ledger to correct the account balances.

<u>Conclusion</u> – Response accepted.

IV-K-11 <u>Categorical Funding</u> – No instances were noted of categorical funding being used to supplant rather than supplement other funds.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2011

Part IV: Other Findings Related to Required Statutory Reporting: (Continued)

IV-L-11 <u>Statewide Sales and Services Tax</u> – No instances of non-compliance with the use of the statewide sales, services and use tax revenue provisions of Chapter 423F.3 of the Code of Iowa were noted.

Pursuant to Chapter 423F.5 of the Code of Iowa, the annual audit is required to include certain reporting elements related to the statewide sales, services and use tax revenue. Districts are required to include these reporting elements in the Certified Annual Report (CAR) submitted to the Iowa Department of Education. For the year ended June 30, 2011, the following information includes the amounts the District reported for the statewide sales, services and use tax revenue in the District's CAR including adjustments identified during the fiscal year 2011 audit.

Beginning balance, as restated		\$ 13,584,142
Revenues:		
Sales tax revenues	\$ 2,684,893	
Other local revenues	75,203	
State revenues	65,352	
Federal revenues	490,137	3,315,585
		\$ 16,899,727
Expenditures/transfers out:		
School infrastructure construction	\$ 13,012,313	
Equipment	290,190	
Transfers to debt service fund	1,440,128	14,742,631
Ending balance		\$ 2,157,096

For the year ended June 30, 2011, the District did not reduce any levies as a result of the moneys received under Chapter 423E or 423F of the Code of Iowa.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2011

Part IV: Other Findings Related to Required Statutory Reporting: (Continued)

IV-M-11 Student Activity Fund — In accordance with Iowa Administrative Rule 281-98.70, upon dissolution of a student activity, such as a graduated class, the surplus must be used to support other student activities in the Student Activity Fund. The District has not closed the student accounts for the Epworth High School Classes of 2003, 2005, 2006, 2007, 2008, 2009, and 2010 and the Cascade High School Class of 2010.

<u>Recommendation</u> — The balances in these graduated classes should be transferred to other student activity accounts.

<u>Response</u> – We will transfer the accounts.

<u>Conclusion</u> – Response accepted.